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City of Beaufort
1911 Boundary Street
Beaufort Municipal Complex
Beaufort, South Carolina 29902
(843) 525-7070

**City Council Worksession Meeting Agenda
December 9, 2025**

Statement of Media Notification

"In accordance with South Carolina Code of Laws, 1976, Section 30-4-80(d), as amended, all local media was duly notified of the time, date, place and agenda of this meeting."

Worksession Meeting - Planning Conference Room - 5:00 PM

Please note, this meeting will be broadcast via zoom and live-streamed on YouTube. You can view the meeting at the City's page; City Beaufort SC

- I. Call to Order - Philip Cromer, Mayor**
- II. Employee New Hire Recognition**
 - A. City Manager's Office - David Gregory
 - B. Community Development - Yvette Fleming
 - C. Fire Department - Justin Daugherty, Harry Gonzalez
 - D. Police Department - Dylan Everett
 - E. Public Works - Isaias Hidalgo
- III. Presentations**
- IV. Discussion**
 - A. Consideration for Procurement of Noise Ordinance Signs
 - B. Duke Street Project
- V. Adjourn**



City of Beaufort
Department Request for City Council Agenda Item

To: City Council **Date:** 11/24/2025
From: Stephenie Price, Police Chief
Item Name: Consideration for Procurement of Noise Ordinance Signs
Meeting Date: December 9, 2025
Department: Police Department

Background Information:

Introduction:

The purpose of this agenda item is to request City Council’s consideration and approval for the purchase and installation of noise ordinance signs at key locations throughout the City. These signs are intended to increase public awareness of the City’s established noise regulations, promote voluntary compliance, and support ongoing community quality-of-life initiatives.

Background:

Over the past several months, the City has received an increase in noise-related complaints in both residential and commercial areas. Clear signage serves as a proactive tool to educate residents, visitors, and businesses about permissible noise levels and enforcement provisions under the City’s Noise Ordinance. By improving visibility and communication of these standards, the City can enhance public cooperation, reduce the need for enforcement actions, and strengthen its commitment to maintaining a peaceful environment for all community members.

Legal Authority:

The City’s authority to purchase and install noise ordinance signs is established under its general powers to regulate public health, safety, and welfare, as granted by South Carolina Code of Laws §5-7-30. This statute authorizes municipalities to “enact ordinances, resolutions, and regulations, not inconsistent with the Constitution and general law of this State, relating to the security, general welfare, and convenience of the municipality or for preserving health, peace, order, and good government.”

Additionally, pursuant to §5-7-40, municipalities may “make contracts and do such other acts in relation to their property and affairs as may be proper in the exercise of their corporate powers.” This includes the authority to procure, install, and maintain public signage necessary to implement and enforce local ordinances.

The City’s existing Noise Control Ordinance provides a substantive basis for enforcement, while the signage serves as an administrative and educational extension of that ordinance. The purchase and placement of these signs fall within the City’s lawful authority to promote compliance with municipal regulations and enhance public awareness of community standards. Noise ordinance violation is \$465.00, or as set by the municipal judicial authority.

Staff Recommendation:

Staff recommends the purchase of four mobile noise ordinance signs, modeled after those used successfully in the City of Greenville, South Carolina (example provided). The signs would be strategically placed at key locations including Bay and Carteret Street, Bay and Craven Street, Bay and Charles Street, and Boundary and Charles Street. Further, due to the mobility of the signs they may be placed anywhere within the Bay Street business district to increase visibility and public awareness.

Each sign costs approximately \$279, for a total estimated expense of \$1,116. Funding may be allocated from existing departmental signage or community engagement budgets. These mobile signs will provide flexibility for seasonal placement and special events, enhancing voluntary compliance with the City’s noise ordinance.

Placed on Agenda For:

Attachments:

- 1. Sec 9-1008. - Loud and unseemly noise_(002)
- 2. Noise Complaint Breakdown
- 3. City of Greenville SC Noise Ord Signs
- 4. signs for noise examples

- **Sec. 9-1008. - Loud and unseemly noise.**

(a) It shall be unlawful for any person to willfully disturb any neighborhood or business in the City by making or continuing loud and unseemly noises, or by profanely cursing and swearing, or using obscene language. It shall further be unlawful for any person to willfully disturb any neighborhood or business within the city by the use of words which threaten or tend to threaten or incite physical violence, or which endanger or tend to endanger the health and safety of others within the city.

(b) On Bay Street and its sidewalks, bounded by Carteret and Charles Streets, noise generated by the unamplified human voice at a decibel level in excess of seventy (70) [decibels], measured by a Realistic® sound level decimeter, or its equivalent, (adjusted to "A" for weighing voice recordings and response selector on "slow") located fifty (50) feet from the source, between the hours of 10:00 a.m. and 6:00 p.m., Monday through Saturday, and between the hours of 12:00 noon and 6:00 p.m. on Sunday, shall be prima facie loud and unseemly noise (momentary peaks shall not exceed seventy-five (75) decibels). Upon determination that the volume of such unamplified human voice exceeds this decibel level, a police official shall first warn the offending individual(s) of the violation of his/her conduct. Continued measurement of the level of noise by the offending individual(s) exceeding this decibel level after such warning shall constitute prima facie evidence of willful violation of subsection (a).

(c) Except as within the Nighttime Music District as defined in subsection (d) below and on any lot zoned Industrial Park District, the use of horns, radios, phonographs, loud speakers, whistles, exhausts, pile drivers, blowers, or other devices not numerated here, but which cause loud or irritating noises, between the hours of 9:00 p.m. and 8:00 a.m., which are plainly audible from a distance of fifty (50) feet from its source, shall be considered prima facie evidence of a violation of subsection (a), unless such device was used as a danger warning or in some similar emergency or a permit has been granted by the city manager or city council for same. As to properties located within the Nighttime Music District, as defined in subsection (d) below, the following shall apply:(1) the use of horns, radios, phonographs, amplifiers, loudspeakers, whistles, exhausts, pile drivers, blowers, or other devices not numerated here, but which cause loud or irritating noises, between the hours of 10:00 p.m. and 1:00 a.m. on Sunday through Thursday nights only, which are plainly audible from a distance of fifty (50) feet from its source, shall be considered prima facie evidence of violation of subsection (a); and (2) the use of horns, radios, phonographs, amplifiers, loudspeakers, whistles, exhausts, pile drivers, blowers, or other devices not numerated here, but which cause loud or irritating noises, between the hours of 1:00 a.m. and 7:00 a.m., which are plainly audible outside the exterior walls of the building containing its source, shall be considered prima facie evidence of a violation of subsection (a). Notwithstanding any time periods or other provisions of this section, sound (from any of the sources specified herein) which exceeds eighty-five (85) decibels (dB(C)) measured *at any time* at the property line of the establishment from

which the music is being generated shall be considered prima facie evidence of a violation of subsection (a).

(d) *Nighttime Music District.* A Nighttime Music District is hereby established and shall include those parcels and properties and portions of those parcels and properties contained within the following boundaries: all those parcels of land encompassed by the tract bounded on the north by the southern right of way of Bay Street, on the west and the south by the highwater mark of the Beaufort River, and on the east by the western right-of-way of Carteret Street.

The Nighttime Music District is also delineated on the map which is incorporated in this chapter and shown on the next page.

(e) The loud playing of radios, phonographs, tape decks, amplifiers, and loudspeakers, and other sound devices in any public park, outdoor public place, or privately owned or controlled courtyards or outdoor areas, including from vehicles, the sound and/or noise which is substantially audible to the distance of fifty (50) feet or more, shall be prima facie evidence of a violation of subsection (a). Notwithstanding any time periods or other provisions of this section, sound (from any of the sources specified herein) which exceeds eighty-five (85) decibels (dB(C)) measured *at any time* at the property line of the establishment from which the music is being generated shall be considered prima facie evidence of a violation of subsection (a).

(f) There shall be no violation under subsections (c) or (e) of this section for special events provided a permit is first obtained from the city.

(g) It shall be unlawful for any person to drive, propel or otherwise operate a motorized vehicle in a manner which emits loud and unseemly noise, which willfully disturbs any residence, neighborhood or business in the city. The prohibition of this subsection shall include operating a motorized vehicle by rapid throttle advancing (revving) of an internal combustion engine resulting in increased noise from the engine.

(1962 Code, § 22-1; Ord. No. O-12-81, 7-28-81; Ord. No. O-15-91, 4-23-91; Ord. No. O-30-91, 10-22-91; Ord. No. O-23-94, 11-22-94; Ord. No. O-01-00, 1-11-00; Ord. No. O-06-00, 2-8-00; Ord. No. O-09-09, § 1, 3-24-09; Ord. No. O-14-12, §§ 1, 2, 7-10-12; Ord. No. O-5-19, § 6, 6-11-19)

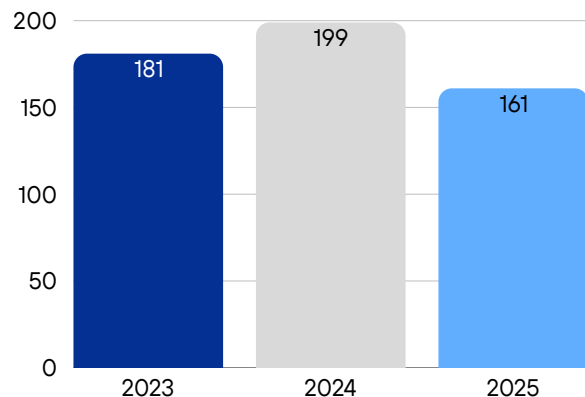
Cross reference— Noise by sidewalk vendors, [§ 7-9008](#)(13).

Noise Complaint CFS Breakdown



2023-2025 | Beaufort Police Department

Total Noise Complaint CFS



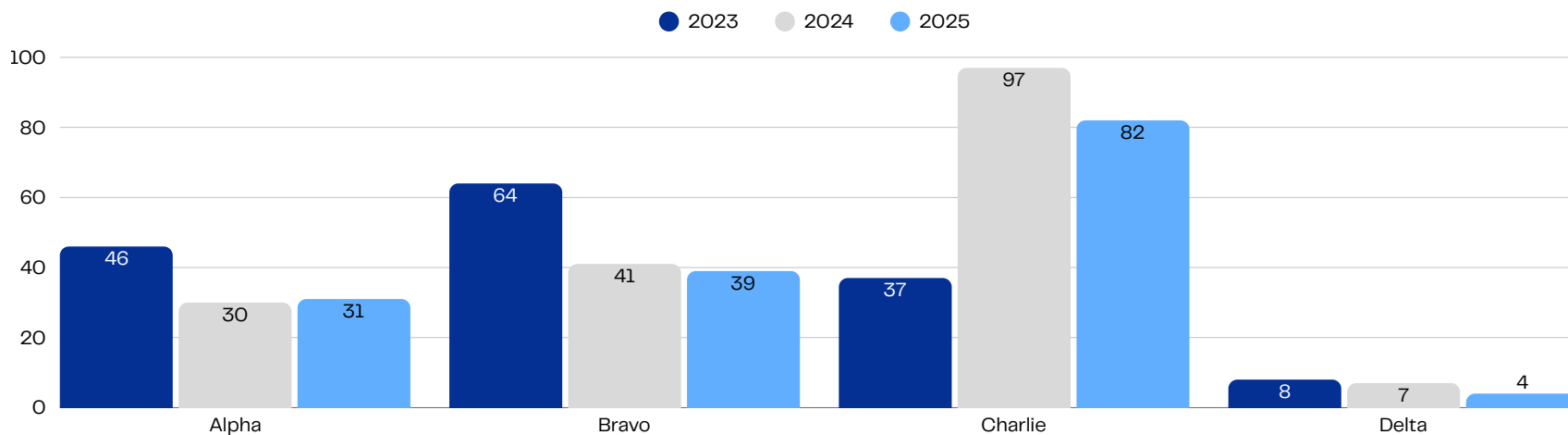
District Breakdown

- **Alpha**
NWQ and Pigeon Point
- **Bravo**
Mossy Oaks
- **Charlie**
Burton/Walmart Area
- **Delta**
Downtown Area

Noise Complaint Response Process

- Officers respond to locate and assess the source of noise.
- If a violation is found, a verbal warning is issued.
- Most individuals comply voluntarily.
- No citations issued in the past three years – all complaints resolved successfully.

Noise Complaint CFS per District



The City of Greenville's noise ordinance has recently been strengthened to give police more tools to address noise issues downtown. Violations occur when noise substantially interferes with the comfortable enjoyment of ordinary people, and police can now measure decibel levels closer to the source (three feet in the central business district).

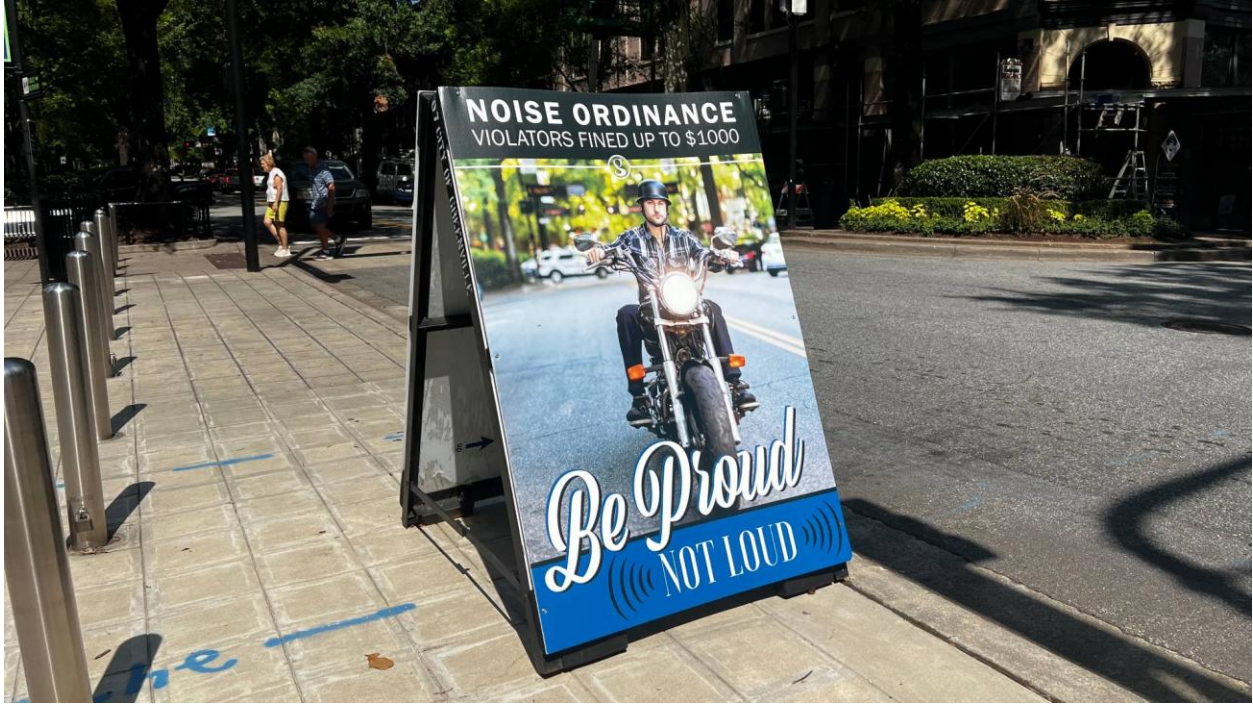
The ordinance prohibits excessive noise, with enforcement measures including warnings or citations with fines up to \$1,000

Key points of the ordinance

- **Substantial interference:** A violation occurs if the noise "substantially interferes with the comfortable enjoyment of persons of ordinary sensibilities," as stated on Greenville.com.
- **Measuring decibel levels:** The distance for measuring decibel levels has been reduced:
 - **Downtown (central business district):** From 25 feet to 3 feet from the sound source.
 - **Outside the central business district:** From 100 feet to 10 feet from the sound source.
- **Enforcement discretion:** Police now have more discretion to issue warnings or citations, and a complaint is no longer required before an officer can take action, notes Greenville.com.
- **Penalties:** Violations can result in citations with fines and court fees potentially adding up to \$1,000
- **Examples of violations:** Excessive noise from loud mufflers, revving engines, and amplified music are specifically mentioned as potential violations, according to [FOX Carolina](#) and [this YouTube video](#).

What is not covered by the ordinance

- Agricultural or farming activities
- Tree harvesting or clearing
- Lawn and yard maintenance activities
- Parades
- Carnivals
- Public social events







City of Beaufort
Department Request for City Council Agenda Item

To: City Council **Date:** 12/02/2025
From: Alan Eisenman, Finance Director
Item Name: Duke Street Project
Meeting Date: December 9, 2025
Department: Finance Department

Background Information:

Introduction:

During the November 25, 2025 Quarterly Capital Project Update Work Session, there was concern about Duke Street Streetscape Project regarding the design and permit approval process through South Carolina Department of Transportation (SCDOT). Since this project is partially funded through American Rescue Plan Act (ARPA), it was mentioned that further delay in the project could put the funding at risk.

Background:

The City's Interim Capital Projects Director Brian Ranger and Senior Project Manager Bryan Webb with Davis and Floyd will provide an update on the status of the project and project scenarios for Council's consideration. The City's Finance Director Alan Eisenman will provide information regarding the fiscal year 2026 approved budget for this project along with potential additional funding sources.

Legal Authority:

Staff Recommendation:

Placed on Agenda For:

Attachments:

1. Duke Street Project Presentation

2. Duke Street Exhibits 1-4
3. Duke Street Project Timeline with SCDOT

City of Beaufort, South Carolina



DUKE STREET PROJECT

DECEMBER 9, 2025

Duke Street Project Timeline with SCDOT the Past 12 months

- Communication between City and SCDOT on plan review and permitting.
 - Refer to timeline in agenda packet for further details.

Fiscal Year 2026 Budget for Duke Street Project

- City budgeted \$1,000,000 in Fiscal Year 2026 for Duke Street Drainage and Streetscape Project
 - \$625k from ARPA Fund- Must be spent by December 31, 2026
 - \$375k from General Fund-Fund Balance- Committed for Redevelopment

Bid on Duke Street Project and ARPA Funding

- City issued a RFP in December 2024 for Duke Street Project from Bladen to Hamar. City received one bid for \$1,456,000.
- Since the City did not proceed with the contract by December 31, 2024, the ARPA interest earned is not subject to the obligation deadline.
- The ARPA fund earned \$711,859 in interest as of October 2025.
- The City should use the ARPA funds first to meet the December 31, 2026 spending deadline.

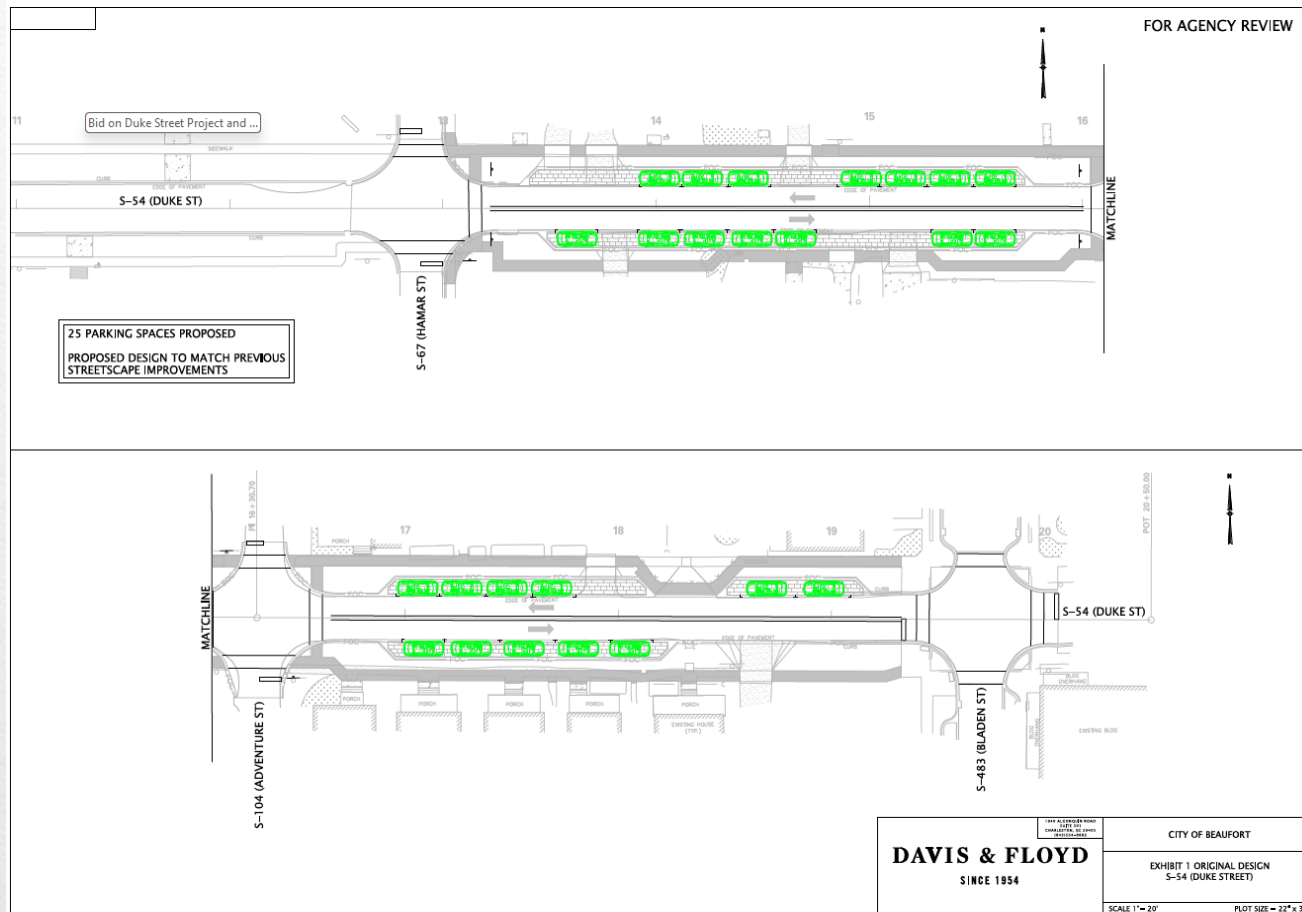
Potential Additional Funding for Duke Street Project

- Release of Additional General Fund- Fund Balance- Committed for Redevelopment- \$1,517,000 balance after use of \$375k budgeted in FY26.
- City collects and remits impact fees to Beaufort County. The City has remitted \$4,956,000 in Road Impact Fees to Beaufort County since FY14. The City could inquire with Beaufort County regarding these funds as an additional funding source for this project.

Project Options for Council's Consideration

- Option #1- Original Design Concept to match previous streetscape improvements
 - Shared with SCDOT, but not approved as it blocks intersection sight distance.
 - 25 parking spaces proposed
 - Refer to Exhibit 1 for design plan.

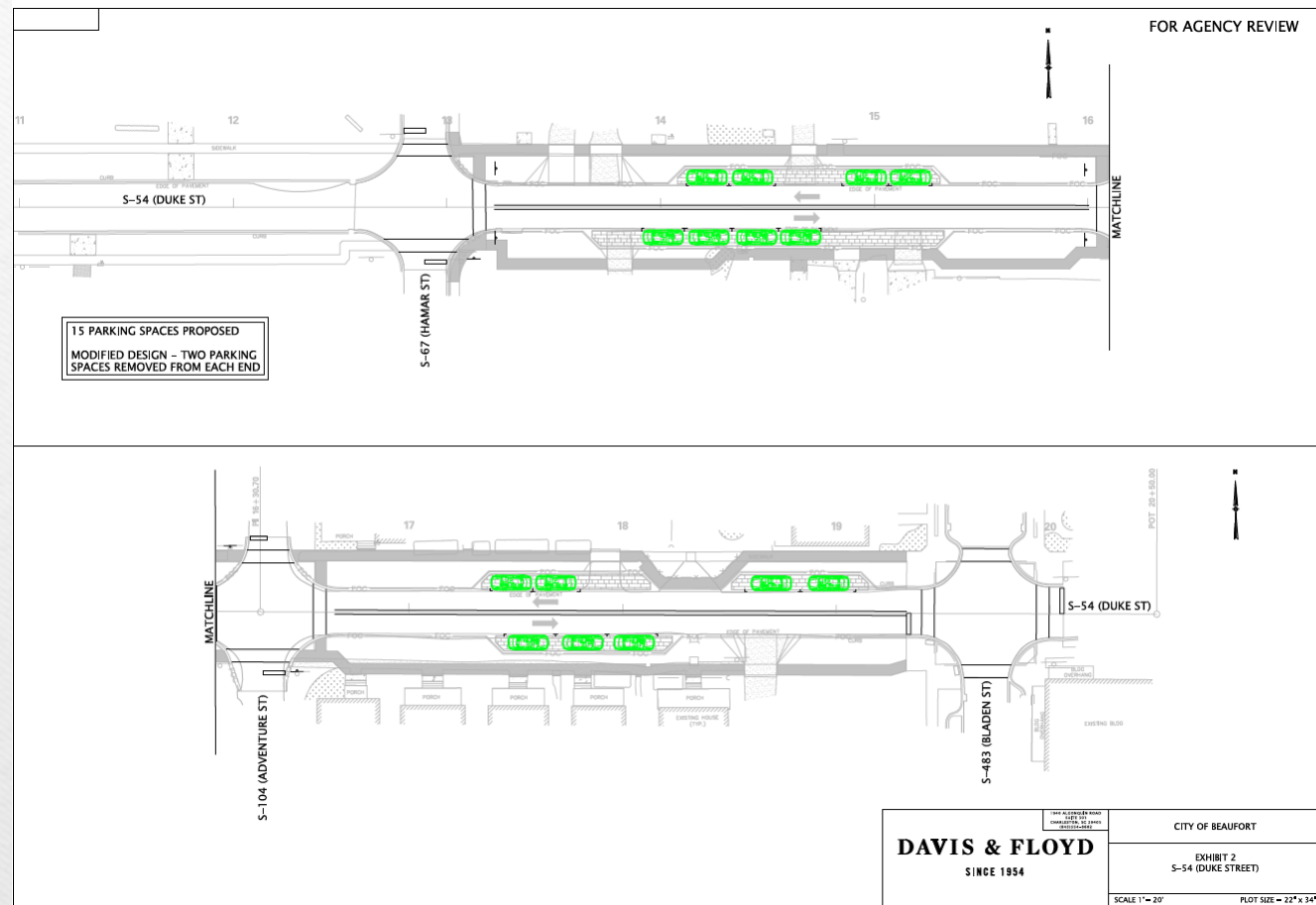
Option #1- Exhibit #1



Project Options for Council's Consideration

- Option #2- Modified Design eliminating the first two parking spaces from each end of the project
 - Shared with SCDOT, but not approved as it blocks intersection sight distance.
 - 15 parking spaces proposed
 - Refer to Exhibit 2 for design plan.

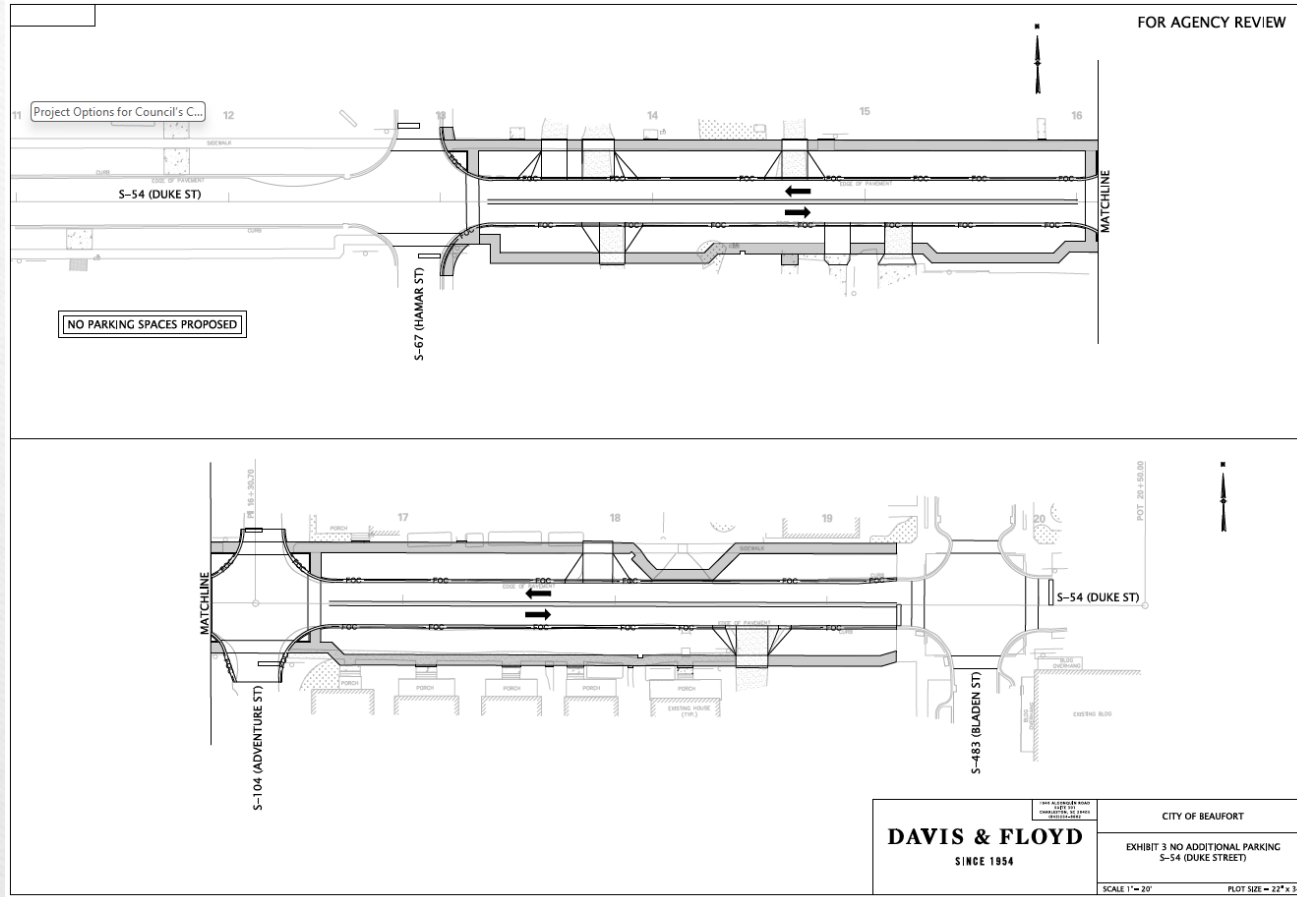
Option #2- Exhibit #2



Project Options for Council's Consideration

- Option #3- New concept showing the installation of new sidewalk with curb and gutter, but no parking to match the segment of Duke Street between Ribaut Road to Hamar Street.
 - This option has **NOT** been shared with SCDOT.
 - Zero parking spaces proposed
 - Refer to Exhibit 3 for design plan.

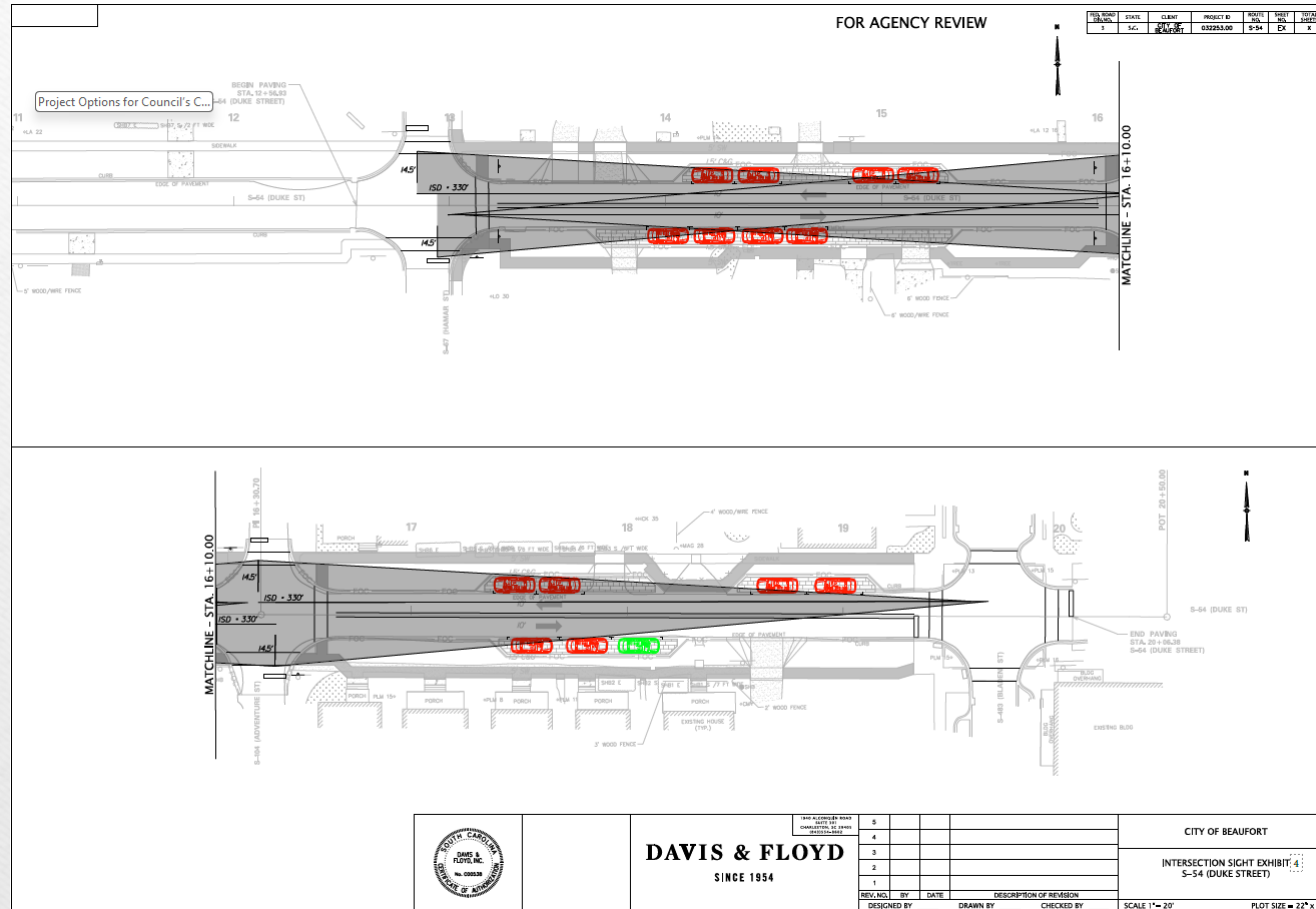
Option #3- Exhibit #3



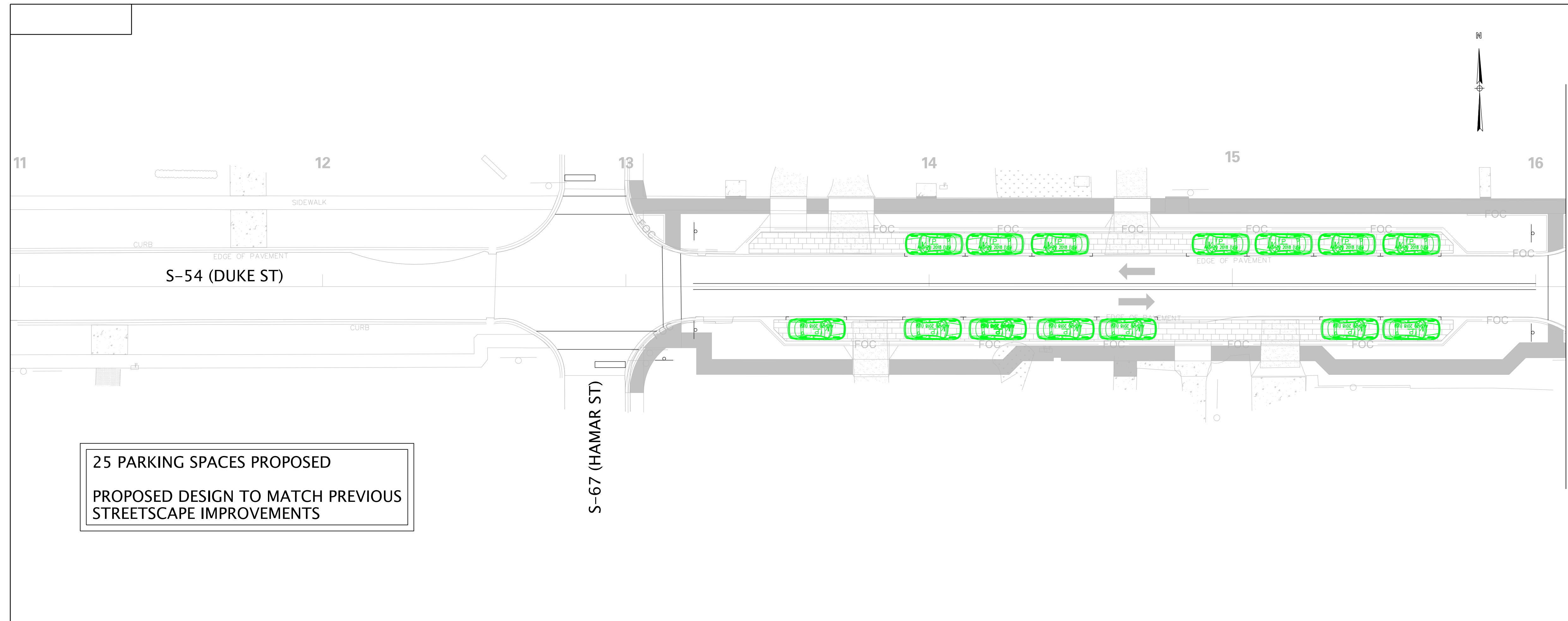
Project Options for Council's Consideration

- Option #4- Exhibit shows parking available outside the intersection sight distance triangles.
 - One parking space proposed
 - Refer to Exhibit 4 for design plan.

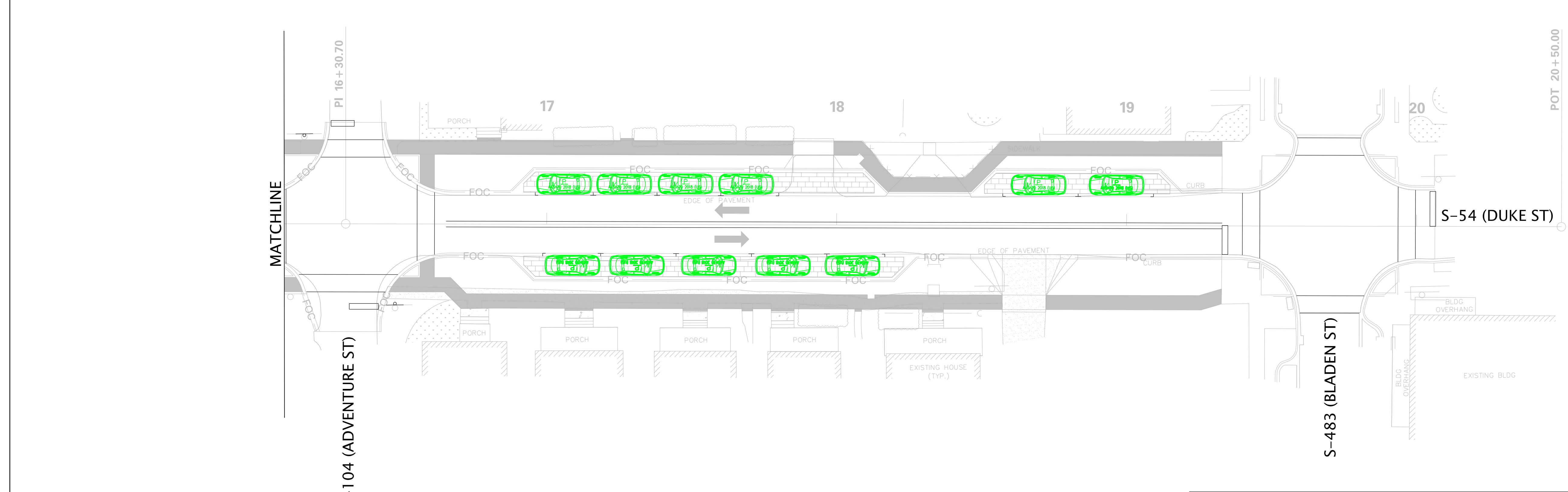
Option #4- Exhibit #4



Questions/Comments

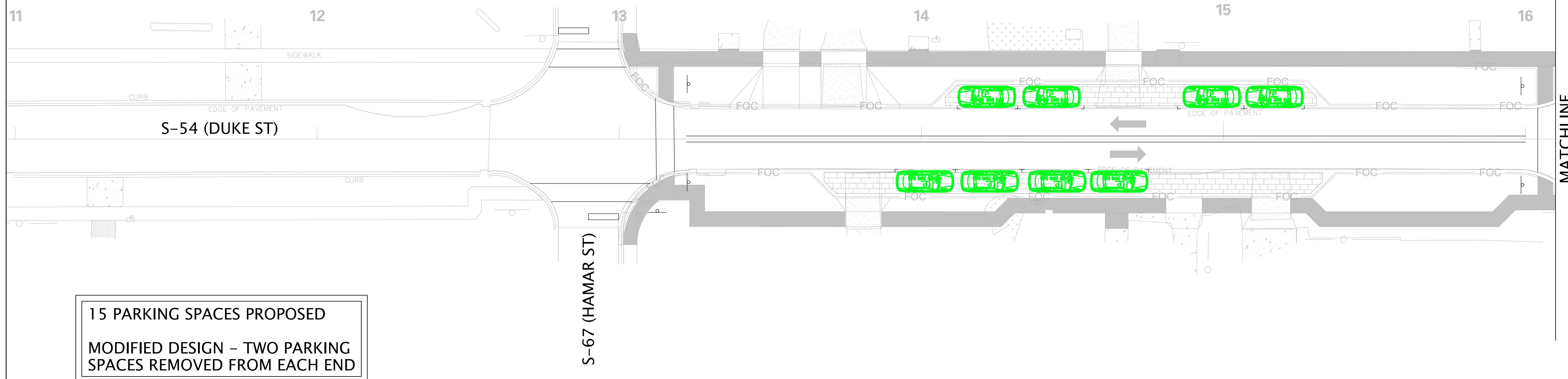


25 PARKING SPACES PROPOSED
 PROPOSED DESIGN TO MATCH PREVIOUS
 STREETScape IMPROVEMENTS

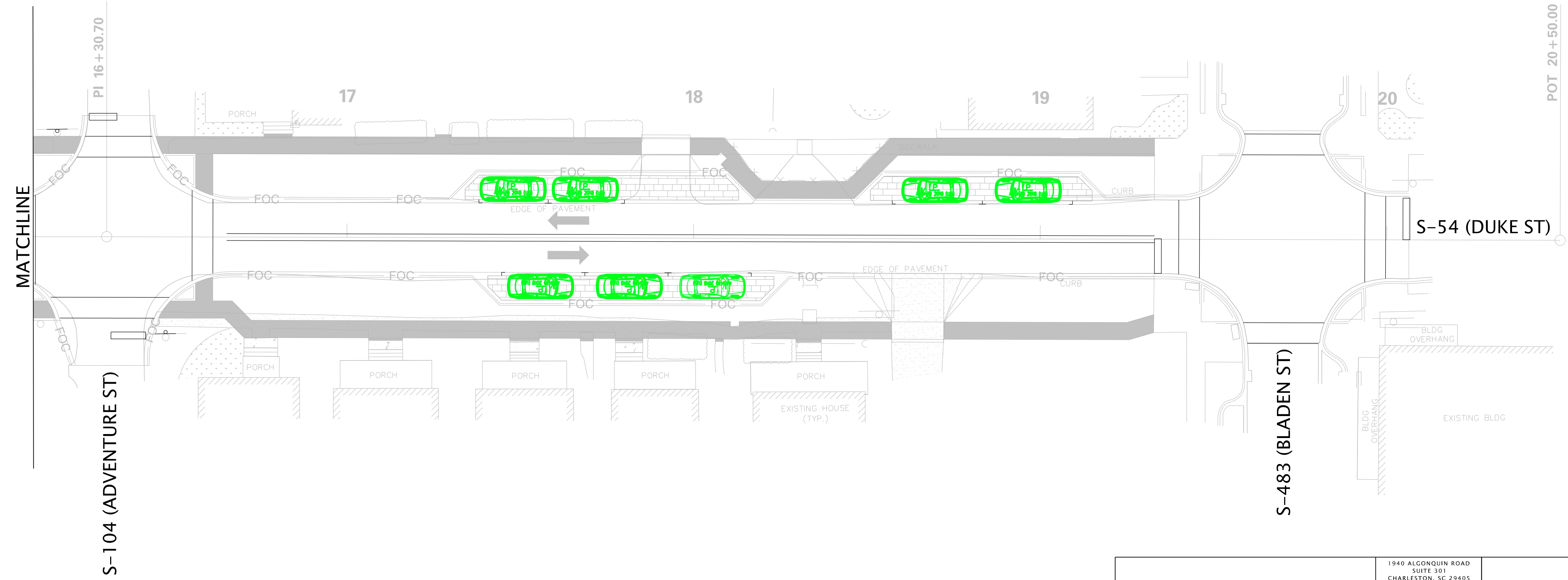


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 12/3/2025

DAVIS & FLOYD SINCE 1954	1940 ALGONQUIN ROAD SUITE 301 CHARLESTON, SC 29405 (843)554-8602	CITY OF BEAUFORT
	EXHIBIT 1 ORIGINAL DESIGN S-54 (DUKE STREET)	
SCALE 1" = 20'		PLOT SIZE = 22" x 34"



15 PARKING SPACES PROPOSED
 MODIFIED DESIGN – TWO PARKING SPACES REMOVED FROM EACH END



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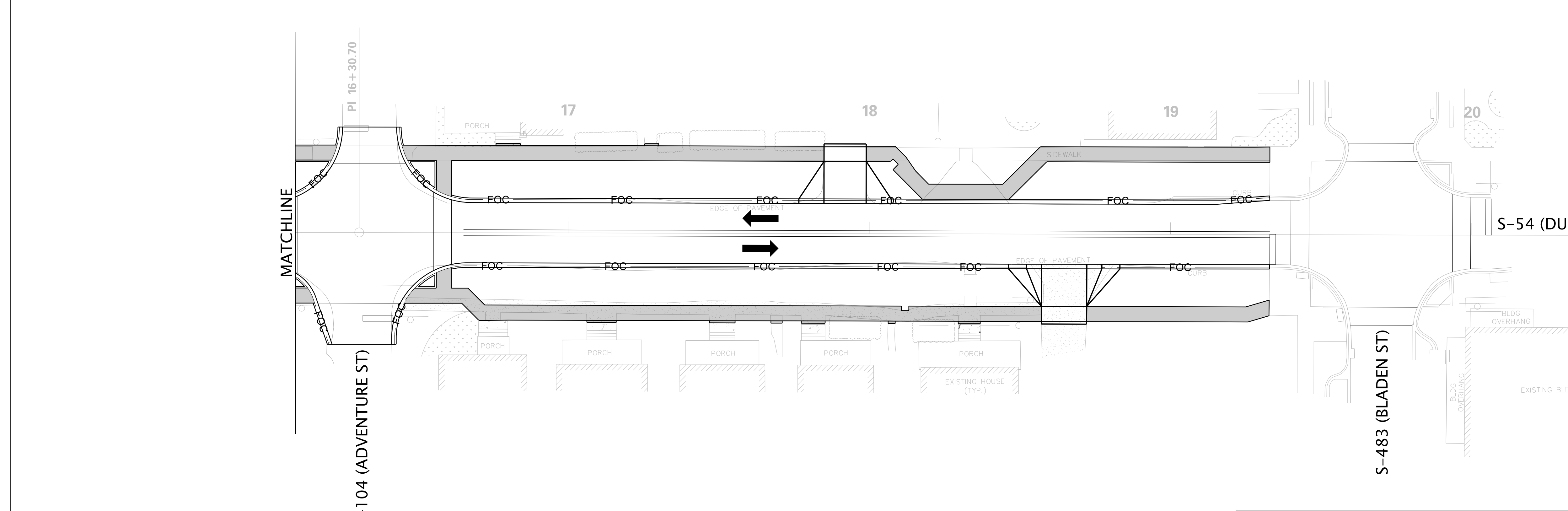
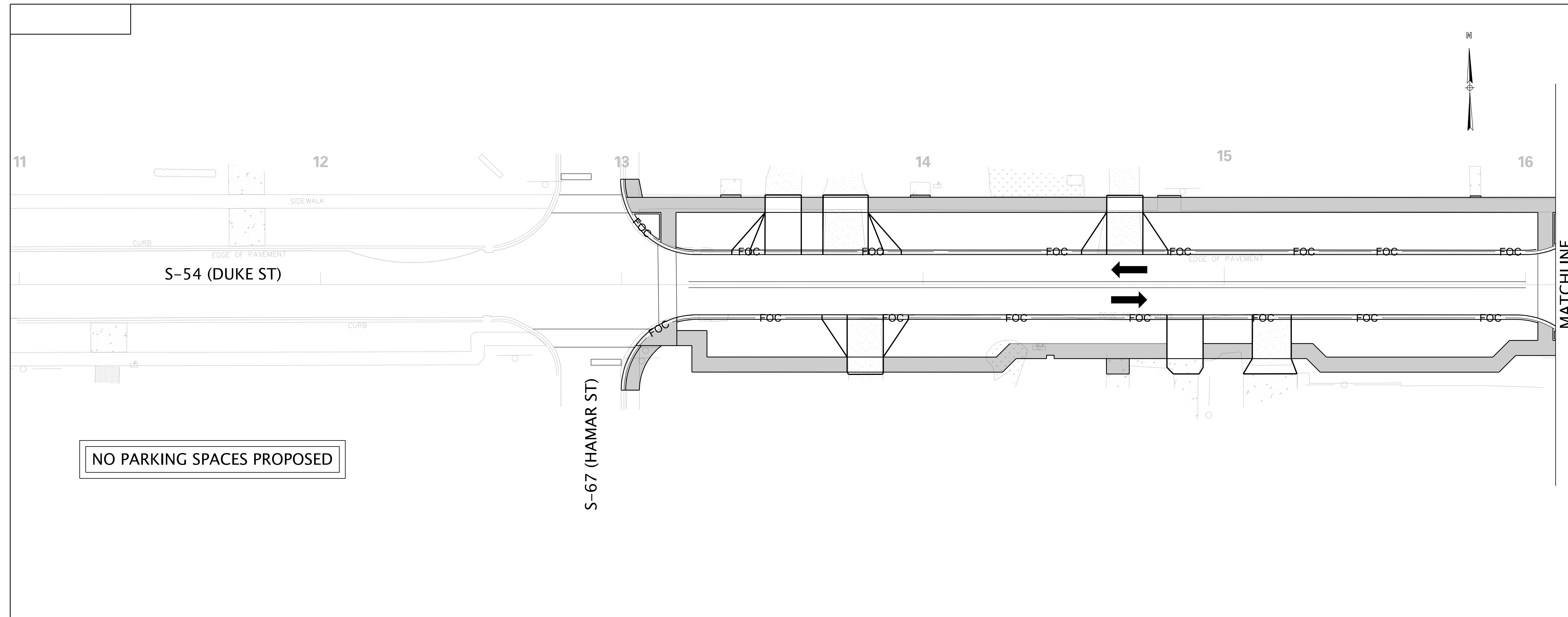
1940 ALGONQUIN ROAD
 SUITE 301
 CHARLESTON, SC 29405
 (843)554-8602

DAVIS & FLOYD
 SINCE 1954

CITY OF BEAUFORT

EXHIBIT 2
 S-54 (DUKE STREET)

SCALE 1" = 20' PLOT SIZE = 22" x 34"



NO PARKING SPACES PROPOSED

MATCHLINE

MATCHLINE

MATCHLINE

POT 20+50.00

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DAVIS & FLOYD
 SINCE 1954

1940 ALGONQUIN ROAD
 SUITE 301
 CHARLESTON, SC 29405
 (843)554-8602

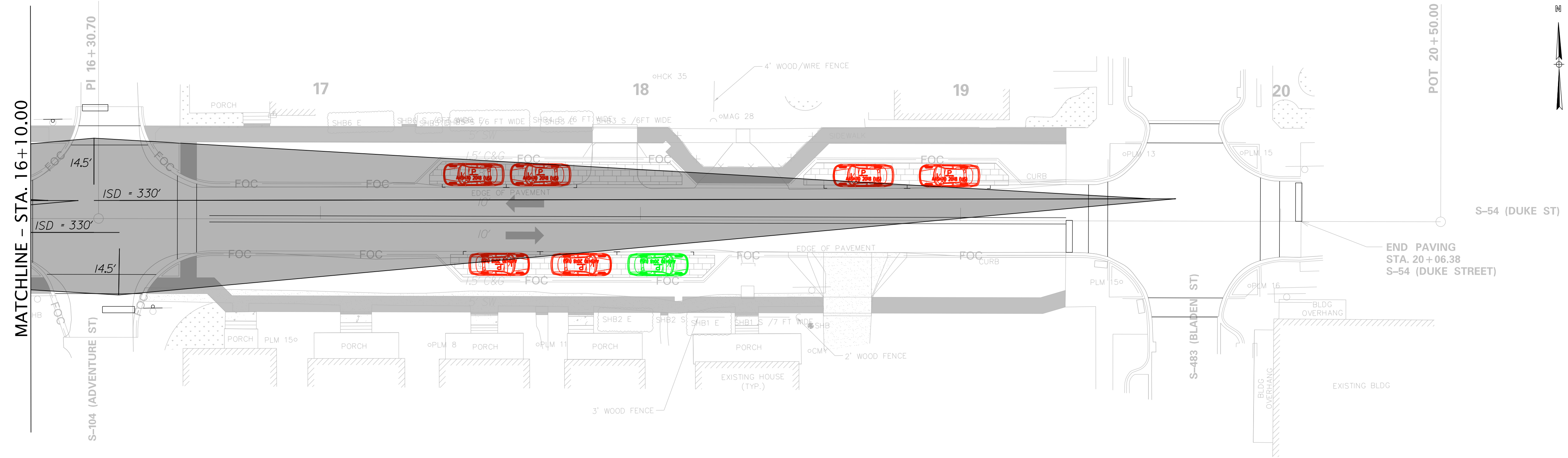
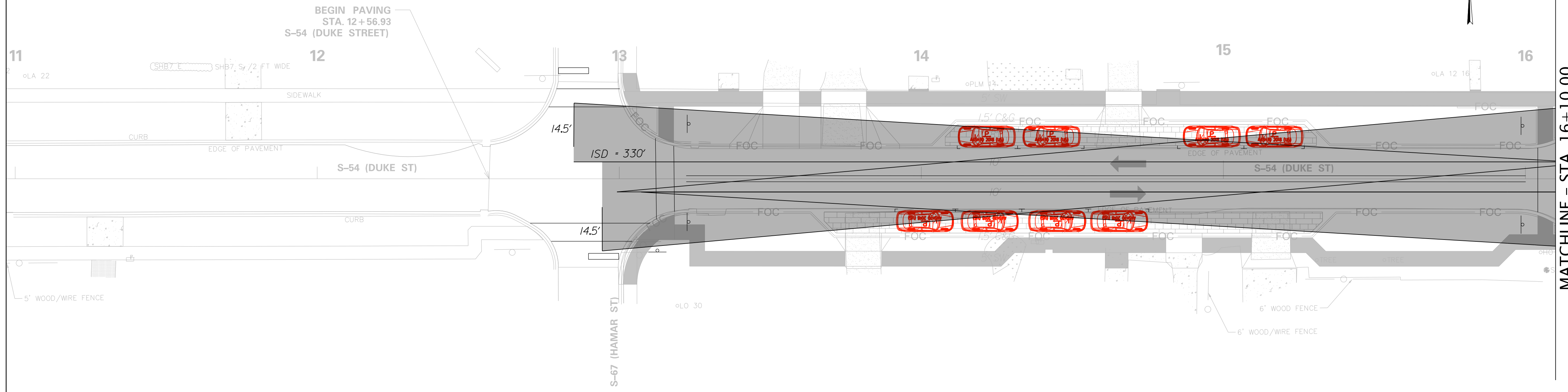
CITY OF BEAUFORT

EXHIBIT 3 NO ADDITIONAL PARKING
 S-54 (DUKE STREET)

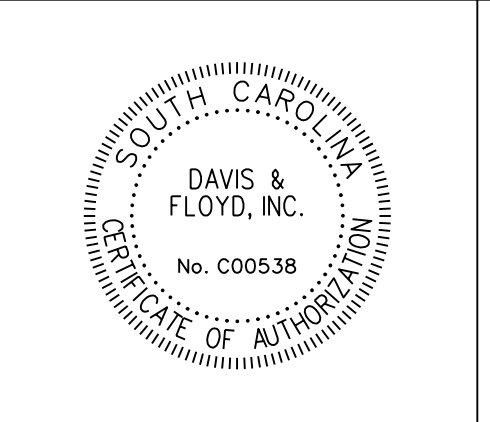
SCALE 1" = 20' PLOT SIZE = 22" x 34"

FOR AGENCY REVIEW

FED. ROAD DIV. NO.	STATE	CLIENT	PROJECT ID	ROUTE NO.	SHEET NO.	TOTAL SHEETS
3	S.C.	CITY OF BEAUFORT	032253.00	S-54	EX	X



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 10/22/2025



DAVIS & FLOYD
SINCE 1954

1940 ALGONQUIN ROAD
SUITE 301
CHARLESTON, SC 29405
(843)554-8602

5			
4			
3			
2			
1			
REV. NO.	BY	DATE	DESCRIPTION OF REVISION
DESIGNED BY		DRAWN BY	CHECKED BY

CITY OF BEAUFORT

INTERSECTION SIGHT EXHIBIT 4
S-54 (DUKE STREET)

SCALE 1" = 20'
PLOT SIZE = 22" x 34"

Duke Street Project Timeline with SCDOT the Past 12 Months

- December 11, 2024: Plans submitted to SCDOT for review (streetscape plans with all parking spaces)
- January 6, 2025: SCDOT provided comments and indicated no parking within sight triangles
- January 9, 2025: Discussed comments with City at bi-weekly progress meeting
- January 28, 2025: Sight distance exhibits submitted to the City for their discussions with SCDOT
- February 6, 2025: City provided accident and speed data for Duke Street
- March 10, 2025: City scheduling meeting with SCDOT to discuss comment resolution
- March 18, 2025: Sight distance exhibits based on 25-mph speed limit submitted to the City
- March 31, 2025: Davis and Floyd submitted draft comment responses and copies of the RFP for the previous streetscape work where parking was allowed
- April 8, 2025: Comment responses updated and provided to the City/SCDOT
- April 18, 2025: SCDOT responded stating sight distance must be met
- ~June 2, 2025: City had meeting with the community to discuss the project
- August 15, 2025: City indicated local SCDOT is working to resolve the comments
- August 25, 2025: City received response from SCDOT indicating they have a path forward and approvals
- September 2, 2025: Davis and Floyd provided the City with updated exhibits
- September 30, 2025: Plans showing 2 parking spaces from each end removed provided to the City
- October 13, 2025: Plans submitted to SCDOT
- October 21, 2025: SCDOT responded to plans and indicated sight distance must be met, 10' setback may be an option with engineering justification

- October 27, 2025: Plans showing sight distance based on 10' setback submitted to the City
- November 14, 2025: Davis and Floyd reviewed the 10' set back option for sight distance and do not believe it would apply to this project.